

Message Text

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PAGE 01 WELLIN 02230 01 OF 06 030843Z
ACTION EA-12

INFO OCT-01 ISO-00 ONY-00 SS-15 /028 W
-----005645 030847Z /21
P 020545Z MAY 78
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC PRIORITY 5471
INFO AMCONSUL AUCKLAND POUCH

LIMITED OFFICIAL USE SECTION 01 OF 06 WELLINGTON 02230

FOR THE DEPUTY UNDERSECRETARY FROM THE AMBASSADOR

E.O. 11652: N/A
TAGS: OGEN, AFSP, ABUF, AMGT, PEPR, EGEN, EAID, NZ, WS,
- TN, US
SUBJECT: FY 1980 GOALS/OBJECTIVES AND RESOURCE MANAGEMENT
- (GORM)

REF: (A) STATE 63477, (B) STATE 076361, (C) WELLINGTON 1035

1. FOLLOWING ARE THREE DECISION PACKAGES FOR NEW ZEALAND.
AS INSTRUCTED, THEY REPRESENT STAFF LEVELS AT 90 PERCENT,
95 PERCENT, AND 100 PERCENT. BASED ON CURRENT STAFFING
LEVELS (REF B) OF 18 AMERICANS AND 32 LOCALS, IT WILL
BE NECESSARY TO CUT TWO AMERICANS AND THREE LOCALS TO
ACHIEVE THE TEN PERCENT REDUCTION REQUIRED BY PACKAGE I.
PACKAGE II SHOWS A REDUCTION OF ONE AMERICAN AND TWO
LOCALS. THE EMBASSY HAS NOT MADE USE OF THE AMERICAN-TO-
LOCAL RATIO.

2. (1) DECISION UNIT NAME: NEW ZEALAND

(2) PACKAGE I OF III

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PAGE 02 WELLIN 02230 01 OF 06 030843Z

(3) ACTIVITY DESCRIPTION: TO ACHIEVE STAFFING AT 90
PERCENT OF CURRENT LEVELS, THE EMBASSY WAS FORCED TO MAKE
SOME HARD CHOICES. IN THE END, IT WAS DECIDED TO DOWN-
GRADE THE LEVEL OF SERVICE PROVIDED TO AMERICAN EMPLOYEES
BY ABOLISHING THE GENERAL SERVICES OFFICER AND THREE LOCAL
POSITIONS IN B&F. IN ADDITION, ONE OF THE VICE CONSUL
POSITIONS IN AUCKLAND WILL BE ELIMINATED, SEVERELY RE-

STRICTING THE CONSULATE GENERAL'S COMMERCIAL ACTIVITY, AS WELL AS ITS SUBSTANTIVE REPORTING. AT THE 90 PERCENT LEVEL REPRESENTED BY THIS PACKAGE, THE EMBASSY WILL BE ABLE TO ACHIEVE A MINIMALLY ACCEPTABLE LEVEL OF SUCCESS IN MEETING ITS GOALS AND OBJECTIVES. THE EXECUTIVE SECTION OF THE EMBASSY (TWO OFFICERS AND TWO FSS SECRETARIES) COULD CONTINUE TO PERFORM ITS FUNCTIONS COMPETENTLY. THE CONSULATE GENERAL IN AUCKLAND WOULD LOSE ITS ABILITY TO CONTRIBUTE TO THE POLITICAL/LABOR REPORTING AND THE COMMERCIAL ACTIVITIES PROGRAM WOULD BE CURTAILED SINCE THE CONSUL GENERAL WOULD HAVE TO ASSUME THE ROUTINE CONSULAR FUNCTIONS OF THE ABOLISHED VICE CONSUL. THE CONSULATE GENERAL'S CAPACITY TO UNDERTAKE IMPORTANT COMMERCIAL PROMOTION PROGRAMS (AUCKLAND IS NEW ZEALAND'S LARGEST CITY) OR TO CONTRIBUTE TO THE U.S. EXPORT PROGRAM ALSO WOULD BE GREATLY LIMITED.

IF IT IS FOUND NECESSARY TO OPERATE AT THIS LEVEL OF FUNDING, THEN WE ARE AT THE SAME TIME DECIDING WHAT FUTURE ACTIVITIES THE USG SHOULD UNDERTAKE IN THE AUCKLAND AREA. WE CAN HAVE AN ACTIVE POST WITH A FULL RANGE OF PROGRAMS, REACHING OUT TO CONTACT THE HOST OF OPINION MAKERS AND NATIONAL LEADERS IN ALL FIELDS WHO LIVE THERE, OR WE CAN HAVE A QUIET ROUTINE POST, MEETING THE INCREASING PUBLIC DEMAND FOR CONSULAR LIMITED OFFICIAL USE

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PAGE 03 WELLIN 02230 01 OF 06 030843Z

SERVICES AND ROUTINE COMMERCIAL INQUIRIES, BUT SELDOM HAVING TIME TO SEEK OUT POSITIVE OPPORTUNITIES TO PROMOTE U.S. NATIONAL INTERESTS.

THE POLITICAL SECTION (TWO OFFICERS, ONE FSS SECRETARY) WOULD BE ABLE TO CONTINUE ITS CURRENT LEVEL OF POLITICAL/LABOR REPORTING, BUT WOULD LOSE THE INPUT IT HAS RECEIVED FROM AUCKLAND.

PACKAGE I WOULD PERMIT THE E/C SECTION (TWO OFFICERS, FIVE FSL'S) TO MEET ITS ECONOMIC GOALS AS STATED, ALTHOUGH WITH THE NEED FOR A GREATER OUTREACH TO REPLACE THE CONTRIBUTION NOW MADE IN AUCKLAND, AND WITH THE NEED FOR MORE TRAVEL TO THAT AREA BY THE E/C OFFICERS. ALSO, THE EMBASSY WOULD SUFFER IN ITS ABILITY TO MOUNT THE OPTIMUM COMMERCIAL PROGRAM. THE E/C SECTION DEPENDS LIKE ALL OTHERS ON GENERAL SERVICES FOR HOUSEKEEPING SUPPORT AND TRAVEL. HOWEVER, IT ALSO DEPENDS ON IT FOR PUBLICATIONS PROCUREMENT AND FOR ASSISTANCE WITH PRINTING JOBS, SUCH AS THE COMMERCIAL NEWSLETTER. THE ABOLITION OF THE GSO WILL THROW

AN ADDED ADMINISTRATIVE BURDEN ON THE SECTION.
CONSULAR SERVICES IN BOTH WELLINGTON (ONE OFFICER, FOUR
FSL'S) AND AUCKLAND (A REDUCTION TO ONE VICE CONSUL
AND FIVE FSL'S) CAN BE SUSTAINED AT THIS LEVEL OF
FUNDING, BUT ONLY AT THE COST OF USING THE CONSUL
GENERAL FOR ROUTINE VISA ISSUANCE TO REPLACE THE SERVICES
OF THE ABOLISHED VICE CONSUL.

WITH THE ABOLITION OF THE GENERAL SERVICES OFFICER,
ESSENTIAL ADMINISTRATIVE FUNCTIONS WOULD CONTINUE.

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PAGE 01 WELLIN 02230 02 OF 06 020742Z
ACTION EA-12

INFO OCT-01 ISO-00 ONY-00 SS-15 /028 W
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P 020545Z MAY 78
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC PRIORITY 5472
INFO AMCONSUL AUCKLAND

LIMITED OFFICIAL USE SECTION 02 OF 06 WELLINGTON 02230

FOR THE DEPUTY UNDERSECRETARY FROM THE AMBASSADOR

HOWEVER, THERE WOULD BE SOME DEGRADATION OF THE
SECTION'S ABILITY TO RESPOND IN A TIMELY FASHION TO
REQUESTS FOR SERVICES. WITH A NEW CHANCERY, 11
GOVERNMENT-OWNED HOMES AND 18 GOVERNMENT-LEASED
PROPERTIES, THE ABOLITION OF THIS POSITION WOULD PLACE
A VERY HEAVY BURDEN ON THE ADMINISTRATIVE OFFICER AND
ON THE SENIOR GENERAL SERVICES LOCAL ASSISTANT. IN
ADDITION, THREE POSITIONS WOULD BE LOST IN B&F, THAT
IS, THE VOUCHERING CLERK FOR ICA (WHOSE ADMINISTRATIVE
ASSISTANT WOULD HAVE TO ABSORB THE WORKLOAD), ONE OF
THE TWO PEACE CORPS VOUCHERING POSITIONS, AND AN
ADDITIONAL POSITION THAT WOULD RESULT FROM COMBINING
THE OPERATIONS OF TWO VOUCHERING CLERKS.

(4) RESOURCE REQUIREMENTS

- FY80 FY80
- FY78 FY79 THIS PKG. ONLY CUMUL.

- OFFICERS 16 15 13 13

- STAFF 3 3 3 3

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PAGE 02 WELLIN 02230 02 OF 06 020742Z

- FSL'S 32 32 29 29

- TOTALS 51 50 45 45

(5) IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES,
AND ESSENTIAL ACTIVITIES:

- THE IMPACT OF OPERATING AT THIS LEVEL WOULD AFFECT TO SOME DEGREE OUR ABILITY TO MEET THE REPORTING AND REPRESENTATION FUNCTIONS IN SUPPORT OF OBJECTIVES I, II, AND III, ALTHOUGH WE WOULD BE ABLE TO CONTINUE ALL POLICY FORMATION AND NEGOTIATING FUNCTIONS IN SUPPORT OF ALL SIX OBJECTIVES. POLITICAL/LABOR REPORTING AND ECONOMIC REPORTING WOULD LACK THE PERSPECTIVE PROVIDED BY AUCKLAND. COMMERCIAL SERVICES WOULD BE LIMITED BY THE LOSS OF THE AUCKLAND POSITION. ALL ADMINISTRATIVE WORK WOULD HAVE TO BE PERFORMED OVER A LONGER TIME SPAN, WITH DELAYS POSSIBLY CAUSING MINOR PROBLEMS TO MUSHROOM INTO LARGER ONES.

3. (1) DECISION UNIT: NEW ZEALAND

(2) PACKAGE II OF III

(3) ACTIVITY DESCRIPTION: AT THIS LEVEL OF FUNDING (95 PERCENT), THE EMBASSY WOULD BE ABLE TO RESTORE ONE AMERICAN POSITION AND ONE LOCAL POSITION AND HAS CHOSEN TO REINSTATE THE GENERAL SERVICES POSITION AND ONE OF THE B&F POSITIONS (THAT POSITION SAVED BY COMBINING THE WORK OF TWO VOUCHER CLERKS). VOUCHERS AND REQUESTS FOR GENERAL SERVICES SUPPORT CAN BE PROCESSED MORE RAPIDLY. THE MORALE OF THE EMPLOYEES AND DEPENDENTS, INCLUDING OTHER AGENCIES, AFFECTED BY THE SLOW RESPONSE
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PAGE 03 WELLIN 02230 02 OF 06 020742Z

OF GENERAL SERVICES TO THEIR REQUESTS, ALSO IMPROVES. THE EXTRA BURDEN ON THE E/C SECTION, WHICH HAD BEEN FORCED TO ABSORB THE RESPONSIBILITY FOR PUBLICATIONS PROCUREMENT AND PRINTING JOBS IS ALLEVIATED.

(4) RESOURCE REQUIREMENTS:

-			FY80	FY80		
-		FY78	FY79	THIS PKG. ONLY	CUMUL.	
-	OFFICERS	16	15	1	14	
-	U.S. STAFF	3	3	-	3	
-	FSL'S	32	32	1	30	
-	TOTAL	51	50	2	47	

(5) IMPACT ON CURRENT U.S. POLICY GOALS, OBJECTIVES, AND
ESSENTIAL ACTIVITIES:

- THE IMPACT OF OPERATING AT THIS LEVEL WOULD CONTINUE
TO AFFECT TO SOME DEGREE OUR ABILITY TO MEET THE
REPORTING AND REPRESENTATION FUNCTIONS IN SUPPORT OF
OBJECTIVES I, II, AND III, ALTHOUGH WE WOULD BE ABLE
TO CONTINUE ALL POLICY FORMATION AND NEGOTIATING
FUNCTIONS IN SUPPORT OF ALL SIX OBJECTIVES.
POLITICAL/LABOR REPORTING AND ECONOMIC REPORTING
WOULD LACK THE PERSPECTIVE PROVIDED BY AUCKLAND.
COMMERCIAL SERVICES WOULD BE LIMITED BY THE CONTINUED
LOSS OF THE POSITION IN AUCKLAND.

4. (1) DECISION UNIT NAME: NEW ZEALAND

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PAGE 01 WELLIN 02230 03 OF 06 020753Z
ACTION EA-12

INFO OCT-01 ISO-00 ONY-00 SS-15 /028 W
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P 020545Z MAY 78
FM AMEMBASSY WELLINGTON
TO SECSTATE WASHDC PRIORITY 5473
INFO AMCONSUL AUCKLAND POUCH

LIMITED OFFICIAL USE SECTION 03 OF 06 WELLINGTON 02230

FOR THE DEPUTY UNDERSECRETARY FROM THE AMBASSADOR

(2) PACKAGE III OF III

(3) ACTIVITY DESCRIPTION: ALL ACTIVITIES CURRENTLY CONDUCTED BY THE EMBASSY WOULD BE CONTINUED IN SUPPORT OF THE AGREED SIX OBJECTIVES AT THE 100 PERCENT LEVEL.

(4) RESOURCE REQUIREMENTS:

-			FY80	FY80	
-		FY78	FY79	THIS PKG ONLY	CUMUL.
-	OFFICERS	16	15	1	15
-	U.S. STAFF	3	3	-	3
-	FSL'S	32	32	2	32
-	TOTAL	51	50	3	50

(5) IMPACT STATEMENT: AT THIS LEVEL OF FUNDING, ALL CURRENT ACTIVITIES CAN BE CONTINUED, ALTHOUGH THE EMBASSY REMAINS THINLY STAFFED AND FINDS IT DIFFICULT TO TOLERATE PROLONGED ABSENCES OF ANY PERSONNEL WITHOUT LIMITED OFFICIAL USE

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PAGE 02 WELLIN 02230 03 OF 06 020753Z

TDY ASSISTANCE. WE ARE ALSO CONCERNED AT THE INCREASE IN THE RATE OF VISA ISSUANCE; IT IS DIFFICULT YET TO SPEAK IN TERMS OF SOLID PERCENTAGES BECAUSE THE FIGURES ARE FLUCTUATING. THE TREND IS NEVERTHELESS UP, AND UP NOTICEABLY.

5. SIGNIFICANT NON-SALARY FUNDING: BUDGETARY LINE ITEMS ARE GENERALLY OF MODEST SCOPE IN NEW ZEALAND. REPRESENTATION FUNDING AT APPROXIMATELY THE \$16,000 LEVEL IS ADEQUATE FOR THE REPRESENTATIONAL NEEDS OF THE EMBASSY AND THE CONSULATE GENERAL, AS WELL AS FOR MY REPRESENTATIONAL RESPONSIBILITIES IN TONGA AND WESTERN SAMOA. TRAVEL LOOMS LARGE AS A LINE ITEM FOR OBVIOUS REASONS. EVEN WITHIN THE PACIFIC AREA, NEW ZEALAND IS ON THE PERIPHERY AND TRAVEL COSTS TO EA CONFERENCES ARE LARGE. BETWEEN SIX AND EIGHT TRIPS ARE NEEDED TO TONGA AND WESTERN SAMOA EACH YEAR, ADDING TO TRAVEL COSTS. WHILE I SEE LITTLE POSSIBILITY FOR ANY MAJOR SAVINGS IN THE POST'S BUDGET, I WILL BE PERSONALLY ALERT TO IDENTIFY AND EFFECT ANY SAVINGS POSSIBLE.

6. AN ALLOCATION OF FUNDS AT BELOW THE FY 1978 LEVEL WOULD FORCE THE EMBASSY TO REDUCE TRAVEL TO THE ISLANDS; I BELIEVE IT IMPORTANT THAT I CONTINUE TO VISIT THESE ISLAND NATIONS TWICE A YEAR, THE MINIMUM

NECESSARY TO MAINTAIN RELATIONS WITH THEM AT A LEVEL
CONSONANT WITH U.S. INTERESTS. TRAVEL TO THE ISLANDS
BY THE CHIEFS OF THE POLITICAL SECTION AND OF THE
ECONOMIC SECTION WOULD CEASE. THE CONSULAR OFFICER,
WHO NOW VISITS WESTERN SAMOA APPROXIMATELY EVERY SIX
MONTHS, WOULD STRETCH THAT OUT TO EVERY NINE MONTHS,
WITH RESULTING DELAYS IN CONSULAR SERVICES IN WESTERN
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PAGE 03 WELLIN 02230 03 OF 06 020753Z

SAMOA. REPRESENTATIONAL EXPENDITURES WOULD BE CUT,
WITH A CONSEQUENT REDUCTION IN OUR OFFICERS' ABILITIES
TO DEVELOP AND STRENGTHEN THE CONTACTS NECESSARY TO
PERFORMANCE OF THEIR RESPONSIBILITIES. FUNDING
AT CURRENT OPERATING LEVELS WOULD ALLOW THIS EMBASSY,
TASKED AS IT IS WITH MAINTAINING THE SPECIAL POLITICAL/
SECURITY RELATIONSHIP THAT EXISTS BETWEEN NEW ZEALAND
AND THE U.S., AND TASKED ADDITIONALLY WITH RESPONSIBILITIES
IN TONGA AND WESTERN SAMOA, TO CONTINUE TO
PERFORM AT AN EFFICIENT YET MODEST LEVEL. I SINCERELY
DOUBT THAT THERE ARE MANY MISSIONS IN THE WORLD WITH
OUR RESPONSIBILITIES OPERATING AT THE SMALL PERSONNEL/
FUNDING LEVELS THAT EXIST AT THIS POST.

7. EVALUATION OF GOALS, OBJECTIVES, AND RESOURCE
MANAGEMENT OF ALL AGENCIES WITH PERSONNEL SUBJECT TO
MY SUPERVISION, COORDINATION, AND DIRECTION:

(A) DEFENSE ATTACHE'S OFFICE

- -----
- RELATIONSHIP OF DAO ACTIVITIES TO MISSION GOALS:
- THE SPECIFIC OBJECTIVES DEFINED IN THE DAO'S
STAFF MISSION STATEMENT COINCIDE WITH AND ELABORATE ON
THE U.S. MISSION'S OVERALL GOAL II AND ITS OBJECTIVES.
ITS SECURITY ASSISTANCE MISSION ALSO COMPLEMENTS THIS

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PAGE 01 WELLIN 02230 04 OF 06 020801Z
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P 020545Z MAY 78

FM AMEMBASSY WELLINGTON

TO SECSTATE WASHDC PRIORITY 5474

INFO AMCONSUL AUCKLAND POUCH

LIMITED OFFICIAL USE SECTION 04 OF 06 WELLINGTON 02230

OVERALL U.S. MISSION GOAL. THE DAO'S INTELLIGENCE COLLECTION AND REPORTING AND ITS REPRESENTATION ACTIVITIES CONTRIBUTE NOT ONLY TO THE ACCOMPLISHMENT OF THE U.S. MISSION'S GOAL II, BUT ALSO SUPPLEMENT ACTIVITIES OF OTHER MISSION ELEMENTS DIRECTED TOWARDS GOALS I, IV, AND V. THE DAO'S PRIORITIES HAVE BEEN COORDINATED IN A COUNTRY TEAM GOALS/OBJECTIVES EXERCISE WITH OVERALL MISSION GOALS AND HAVE MY ENTIRE APPROVAL. FURTHERMORE, THE DAO'S ACTIVITIES ARE AN INDISPENSABLE PART OF MAINTAINING OUR SECURITY ALLIANCE RELATIONSHIP WITH NEW ZEALAND AND CONTRIBUTE SUBSTANTIALY TO THE PROMOTION OF OUR SECURITY INTERESTS IN THE PACIFIC ISLAND STATES AND DEPENDENT TERRITORIES.

- DAO PROGRAM AND ADMINISTRATIVE SUPPORT STAFF;

- THE PROGRAM STAFF CONSISTS OF RESIDENT NAVY AND AIR ATTACHES AND A NON-RESIDENT ARMY ATTACHE WHO MAKES PERIODIC VISITS FROM CANBERRA. SUPPORT STAFF CONSISTS OF AN OPERATIONS COORDINATOR (WARRANT OFFICER), TWO NCO INTELLIGENCE ASSISTANTS, AND ONE LOCALLY EMPLOYED CHAUFFEUR. I HAVE PREVIOUSLY SUPPORTED UNSUCCESSFUL REQUESTS FOR A RESIDENT ARMY ATTACHE. IMPLICIT IN THIS EFFORT WAS MY JUDGMENT THAT MORE COULD BE LIMITED OFFICIAL USE

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PAGE 02 WELLIN 02230 04 OF 06 020801Z

PROFITABLY ACCOMPLISHED TOWARD MISSION GOAL II BY A THIRD RESIDENT ATTACHE. I THEREFORE WOULD STRONGLY RESIST ANY CUT IN THE DAO PROGRAM STAFF. IF THE MISSION WERE TO OPERATE AT A 90 PERCENT LEVEL, THE LOCAL EMPLOYEE POSITION COULD BE ELIMINATED.

(B) I.C.A.

- -----

- RELATIONSHIP OF ICA ACTIVITIES TO MISSION GOALS:

- THE ICA WELLINGTON FY 1979-80 COUNTRY PLAN FOR NEW ZEALAND WAS FORMULATED ON THE BASIS OF SPECIFIC INSTRUCTIONS THAT IT BE CONSISTENT WITH THE MISSION'S

GOALS/OBJECTIVES SUBMISSION. ICA WELLINGTON'S ACTIVITIES ARE A MAJOR ELEMENT SUPPORTING THE ACHIEVEMENT OF GOALS I-VTAH XHE PRIORITIES AND PROGRAM PLANS CONTAINED IN THE ICA COUNTRY PLAN HAVE MY FULL SUPPORT.

- ICA PROGRAM AND SUPPORT STAFF:

- THE ICA STAFF CONSISTS OF TWO AMERICANS AND SIX LOCAL PROGRAM MEMBERS AND SIX LOCAL SUPPORT EMPLOYEES AT LOCATIONS IN WELLINGTON, AUCKLAND, AND CHRISTCHURCH. IF THE MISSION WERE TO OPERATE AT A 90 PERCENT LEVEL, IT WOULD BE NECESSARY TO COMBINE TWO LOCAL POSITIONS DEALING WITH MEDIA RELATIONS AND AUDIO-VISUAL PRESENTATIONS IN WELLINGTON AND TO ELIMINATE THE LIBRARY ASSISTANT POSITION IN AUCKLAND. THE CONSOLIDATION OF THE WELLINGTON POSITIONS WOULD MEAN A SIGNIFICANT DECREASE IN VTR AND FILM PROGRAMS IN SUPPORT OF MISSION GOALS II, III, AND V AND SOME DECREASE IN LIMITED OFFICIAL USE

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PAGE 03 WELLIN 02230 04 OF 06 020801Z

MEDIA RELATIONS ACTIVITIES IN SUPPORT OF THE MISSION GOALS I-III AND V. BECAUSE THE AUCKLAND BRANCH IS STAFFED BY ONLY TWO PERSONS, THE ELIMINATION OF THE LIBRARY ASSISTANT POSITION WOULD MEAN A SERIOUS REDUCTION IN THE BRANCH'S CAPABILITY TO PURSUE MISSION GOALS I-III AND V. IN ADDITION, THE EMBASSY'S PROPOSAL TO ELIMINATE THE B&F VOUCHER POSITION THAT SUPPORTS ICA (IN PACKAGES I AND II) WILL REQUIRE THAT WELLINGTON'S SUPPORT EMPLOYEES ABSORB THAT FUNCTION. ALL RESOURCES WOULD BE DEVOTED TO SUPPORT FOR GOAL VI AT AN UNDIMINISHED LEVEL.

(C) AGRICULTURE

- -----

- THE OFFICE OF THE AGRICULTURAL ATTACHE'S GREATEST CONTRIBUTION TO THE MISSION'S OPERATIONS IS TO PROVIDE THE ELEMENT OF SPECIFIC TECHNICAL EXPERTISE ON THE AGRICULTURAL PRODUCTS ON WHICH THE NEW ZEALAND ECONOMY IS BASED. ALTHOUGH THE POSSIBILITIES FOR U.S. SALES IN THIS MARKET ARE MORE LIMITED THAN OTHER COUNTRIES IN WHICH AGRICULTURAL ATTACHES ARE STATIONED (AND THEREFORE PERHAPS LESS MARKET REPORTING MAY BE NEEDED), THE CONTRIBUTION MADE BY THE ATTACHE IN EXPLAINING THE POSITION AND PROBLEMS OF AMERICAN FARMERS HERE IS GREAT AND IMPACTS DIRECTLY ON SUCCESSFUL ACHIEVEMENT OF GOAL III.

- IN TERMS OF STAFF, ALTHOUGH THE AGRICULTURAL ATTACHE

HAS AUTHORIZATION FOR A RESEARCH ASSISTANT, I BELIEVE
HE COULD, IF GENERAL BELT TIGHTENING IS MANDATORY,
STILL MAKE THE CONTRIBUTION TO THE MISSION'S OBJECTIVES

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PAGE 01 WELLIN 02230 05 OF 06 020809Z
ACTION EA-12

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FM AMEMBASSY WELLINGTON
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INFO AMCONSUL AUCKLAND POUCH

LIMITED OFFICIAL USE SECTION 05 OF 06 WELLINGTON 02230

FOR THE DEPUTY UNDERSECRETARY FROM THE AMBASSADOR

WHICH HE HAS BEEN MAKING SO SUCCESSFULLY WITHOUT
ACTUALLY FILLING THE ADDITIONAL POSITION ON THE BOOKS.
NATURALLY, IF THE RESEARCH ASSISTANT POSITION IS
FILLED, THE ABILITY OF THE OFFICE OF THE AGRICULTURAL
ATTACHE TO SUPPORT EVEN BETTER THE ABOVE GOAL WOULD
BE GREATLY ENHANCED.

(D) PEACE CORPS

- -----

- THE PRESENT PEACE CORPS PROGRAM IN TONGA AND
WESTERN SAMOA UTILIZES SIX AMERICAN STAFF: THREE IN
TONGA, THREE IN WESTERN SAMOA, AND A REGIONAL MEDICAL
OFFICER BASED IN TONGA. I FEEL THE STAFFS INVOLVED MAKE
A DIRECT AND MEANINGFUL CONTRIBUTION TO MY BASIC GOALS
IN THESE COUNTRIES OF:

- (A) DEMONSTRATING IN A MEANINGFUL WAY TO EACH
- GOVERNMENT THAT THE UNITED STATES IS CONCERNED
- WITH THE NATIONAL WELL-BEING OF THE MICRO-STATES
- OF THE PACIFIC;

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PAGE 02 WELLIN 02230 05 OF 06 020809Z

- (B) MAKING A CONCRETE CONTRIBUTION TO BETTERING THE
 - LIVES OF THE POPULATION ON THESE ISLANDS,
 - INCLUDING THOSE IN RURAL AREAS AND ISLANDS
 - REMOTE FROM THE NATIONAL CENTER.
-
- REDUCTION OF THIS MODEST NUMBER OF SUPPORT PERSONNEL, RESPONSIBLE FOR MAINTENANCE OF PROGRAMS INVOLVING OVER 200 VOLUNTEERS, COULD, IN MY VIEW, CREATE PROBLEMS FOR US IN MEETING OUR GOALS IN THESE AREAS. HOWEVER, IF THE DEPARTMENT INCLUDES THESE NUMBERS FOR THE PURPOSES OF THE TEN PERCENT LOW RANKING, THEN THE TEN PERCENT CUT SHOULD COME FROM THE P.C. STAFF (USING THE AMERICAN/LOCAL RATIO).

8. THE LOW TEN PERCENT: AS THE DEPARTMENT IS WELL AWARE, IT IS NEVER EASY TO IDENTIFY PEOPLE OR ACTIVITIES THAT WOULD FALL WITHIN THAT TEN PERCENT OF ACTIVITIES LEAST IMPORTANT TO THE ATTAINMENT OF MISSION GOALS, OBJECTIVES, AND ESSENTIAL ACTIVITIES. THIS IS PARTICULARLY DIFFICULT TO DO FOR AMERICAN POSITIONS. GIVEN A TOTAL OF 26 AMERICAN POSITIONS, AND 47 LOCAL POSITIONS (COUNTING ALL OTHER AGENCIES BUT THE PEACE CORPS), A TEN PERCENT LOW RANKING WOULD REQUIRE THE IDENTIFICATION OF 2.6 AMERICANS AND 4.7 LOCALS OR ANY TRADE-OFF THAT UTILIZED THE RATIO OF ONE AMERICAN FOR 3.8 LOCALS. QUESTION: DOES THE DEPARTMENT WANT TO ABOLISH ALL FAS PRESENCE AT OVERSEAS POSTS? DOES THE DEPARTMENT PROPOSE TO RADICALLY CUT THE OFFICE OF THE DEFENSE ATTACHE, REDUCING IT PERHAPS TO A SINGLE ATTACHE WITH THE SUPPORT OF A SINGLE NCO? DOES THE DEPARTMENT AND ICA PROPOSE TO REDUCE SHARPLY ITS PRESENCE ABROAD? I BELIEVE NOT. NEVERTHELESS, I AM REASONABLY CERTAIN LIMITED OFFICIAL USE

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PAGE 03 WELLIN 02230 05 OF 06 020809Z

THAT ICA, WITH TWO AMERICANS AND 12 LOCAL EMPLOYEES, COULD AFFORD TO LOSE TWO LOCAL POSITIONS BY ADJUSTING RESPONSIBILITIES AND CUTTING BACK SOMEWHAT ON ITS ACTIVITIES. BEFORE TURNING TO THE STATE POSITIONS, THEN, AT BEST I HAVE IDENTIFIED TWO LOCAL POSITIONS. ON THE STATE SIDE, AS NOTED IN PACKAGE II, WE COULD ELIMINATE TWO BUDGET AND FISCAL POSITIONS. THE AMERICAN POSITION IDENTIFIED IN PACKAGE II FOR ELIMINATION CARRIES COSTS; BUT AUCKLAND HAS OPERATED AT THIS LEVEL BEFORE, AND AT SOME DEGRADATION TO OUR SUBSTANTIVE RESPONSIBILITIES, AUCKLAND CAN REVERT TO A PURELY CONSULAR POST. I HAVE NOW COUNTED FOUR LOCALS

AND ONE AMERICAN THE LOWEST TEN PERCENT. AS NOTED
IN PACKAGE I, WELLINGTON WOULD CUT BACK ANOTHER
LOCAL BUDGET AND FISCAL CLERK. I AM EXTREMELY
RELUCTANT TO LOW RANK THE GENERAL SERVICES OFFICER;
THAT POSITION WAS SELECTED FOR THE SIMPLE REASON
THAT EVERY OTHER POSSIBILITY WAS EVEN MORE HARMFUL
TO THE POST'S OPERATIONS. THUS, AGAINST MY BETTER
JUDGMENT AND IN CONFORMITY WITH THE DECISIONS MADE
IN PACKAGE I, I WOULD LIST FINALLY THE GENERAL SERVICES
OFFICER. TOTAL REDUCTION FOR ALL AGENCIES: TWO
AMERICANS, FIVE LOCALS.

9. ATTACHED AS REQUESTED IS FORM ZZB 2.

PACKAGE WORKSHEET:

- ZERO-BASE BUDGETING
- FY-1980
- PERSONNEL RESOURCE WORKSHEET

(LEFT HALF OF CHART)

(1) (2) (3) (4) (5) (6) (7)

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PAGE 01 WELLIN 02230 06 OF 06 020819Z
ACTION EA-12

INFO OCT-01 ISO-00 ONY-00 SS-15 /028 W
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P 020545Z MAY 78

FM AMEMBASSY WELLINGTON

TO SECSTATE WASHDC PRIORITY 5476

INFO AMCONSUL AUCKLAND POUCH

LIMITED OFFICIAL USE SECTION 06 OF 06 WELLINGTON 02230

FOR THE DEPUTY UNDERSECRETARY FROM THE AMBASSADOR

FUNCTION OFF. STAFF FSL OFF. STAFF FSL

EXEC	3	2	2	3	2	2
POL/LABOR	2	1		2	1	
E/C	2		5	2		5

CONS	3		9	2		9
ADMIN	6		16	4		13
TOTAL THIS						
PKG.	16	3	32	13	3	29
CUMULATIVE						
TOTAL	16	3	32	13	3	29

(RIGHT HALF OF CHART)

(8) (9) (10) (11) (12) (13)

PACKAGE II PACKAGE III

AMER AMER AMER AMER

FUNCTION OFF. STAFF FSL OFF STAFF FSL

EXEC.

POL/LABOR

E/C

CONS 1

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PAGE 02 WELLIN 02230 06 OF 06 020819Z

ADMIN	1		1			2
TOTAL THIS						
PKG.	1		1	1		2
CUMULATIVE						
TOTAL	14	3	30	15	3	32

SELDEN

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Message Attributes

Automatic Decaptioning: Z
Capture Date: 01 jan 1994
Channel Indicators: n/a
Current Classification: UNCLASSIFIED
Concepts: POLICIES, FOREIGN RELATIONS, FOREIGN POLICY POSITION, AMBASSADORS
Control Number: n/a
Copy: SINGLE
Draft Date: 02 may 1978
Decaption Date: 20 Mar 2014
Decaption Note: 25 YEAR REVIEW
Disposition Action: RELEASED
Disposition Approved on Date:
Disposition Case Number: n/a
Disposition Comment: 25 YEAR REVIEW
Disposition Date: 20 Mar 2014
Disposition Event:
Disposition History: n/a
Disposition Reason:
Disposition Remarks:
Document Number: 1978WELLIN02230
Document Source: CORE
Document Unique ID: 00
Drafter: n/a
Enclosure: n/a
Executive Order: N/A
Errors: N/A
Expiration:
Film Number: D780188-0326
Format: TEL
From: WELLINGTON
Handling Restrictions:
Image Path:
ISecure: 1
Legacy Key: link1978/newtext/t197805100/aaaadhkn.tel
Line Count: 685
Litigation Code IDs:
Litigation Codes:
Litigation History:
Locator: TEXT ON-LINE, ON MICROFILM
Message ID: 862e4693-c288-dd11-92da-001cc4696bcc
Office: ACTION EA
Original Classification: LIMITED OFFICIAL USE
Original Handling Restrictions: ONLY
Original Previous Classification: n/a
Original Previous Handling Restrictions: n/a
Page Count: 13
Previous Channel Indicators: n/a
Previous Classification: LIMITED OFFICIAL USE
Previous Handling Restrictions: ONLY
Reference: 78 STATE 63477, 78 STATE 76361, 78 WELLINGTON 1035
Retention: 0
Review Action: RELEASED, APPROVED
Review Content Flags:
Review Date: 03 may 2005
Review Event:
Review Exemptions: n/a
Review Media Identifier:
Review Release Date: n/a
Review Release Event: n/a
Review Transfer Date:
Review Withdrawn Fields: n/a
SAS ID: 2510676
Secure: OPEN
Status: NATIVE
Subject: FY 1980 GOALS/OBJECTIVES AND RESOURCE MANAGEMENT - (GORM)
TAGS: OGEN, AFSP, ABUD, AMGT, PEPR, EGEN, EAID, NZ, WS
To: STATE
Type: TE
vdkgvwkey: odhc://SAS/SAS.dbo.SAS_Docs/862e4693-c288-dd11-92da-001cc4696bcc
Review Markings:
Sheryl P. Walter
Declassified/Released
US Department of State
EO Systematic Review
20 Mar 2014
Markings: Sheryl P. Walter Declassified/Released US Department of State EO Systematic Review 20 Mar 2014